

## In The Matter Of:

## State of Delaware Transportation Meeting

Department of Pre-Proposal

P3 Initiative, I-95 Improvement Projects, P3 - Phase I RFP Meeting

July 12, 2004

Wilcox & Fetzer, Ltd.
Phone: 302-655-0477
Fax: 302-655-0497

Email: lhertzog@wilfet.com Internet: www.wilfet.com

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1	THE STATE OF DELAWARE	Page 1
2	DEPARTMENT OF TRANSPORTATION	
3		
4	Contract 24-091-01, P3 Initiative,	
5	I-95 Improvement Projects	
6	P3 - Phase I RFP Meeting	
7		
8	July 12, 2004 at 10:00 a.m.	
9	Pre-Proposal Meeting	
10		
11	A Pre-Proposal Meeting held on July 12,	
12	2004 at 10:00 a.m. at the DelDOT Administration	
13	Building, Route 113, Dover, Delaware, reported by	
14	Lorena J. Hartnett, a Registered Professional Reporte	er
15	and Notary Public.	
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23	WILCOX & FETZER 1330 King Street - Wilmington, DE 19801	
24	(302) 655-0477	

		Page 2
1	JOHN EUSTIS: Good morning, folks.	r age 2
2	There is one bit of housekeeping I would like to	
3	do before we get started. This is my cell phone.	
4	That's the off button. My cell phone is off. I	
5	am hoping you will do the same. For the next hour	
6	or so, this is probably the most important thing	
7	going on, and any problems you have working at	
8	home will be taken care of by the time you get	
9	your cell phone turned back on, so.	
10	Are you ready?	
11	Good morning. My name is John Eustis.	
12	I am contract services administrator for DelDOT.	
13	As you all have seen, there are sign-in sheets,	
14	and I am hoping that everyone has signed in.	
15	There are a couple of important things	
16	that you have to remember for this process. One,	
17	we are scheduling one-on-one meetings with firms	
18	or teams that are interested for tomorrow and	
19	Wednesday. I still have slots available.	
20	If you are interested in having a one-on-one	
21	meeting, let me know afterwards and I will find a	
22	slot for you.	
23	The beauty of having all these technical	
24	gadgets is nothing works when the electricity is	

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1	off, so we are going to try to make this somewhat	Page 3
2	as short as possible, because there is no air	
3	conditioning here at the moment, and the lights	
4	are going to continue to do this probably until	
5	the power is back on permanently.	
6	There are some important dates for you	
7	to remember. The deadline for questions on this	
8	proposal is the 22nd of July. We will take them	
9	up to 4:30 p.m. We will try to have We will	
10	have answers to those questions back to you by the	
11	30th of July, and then the proposals are due to us	
12	by 4:30 p.m. on September 1. A little thing I	
13	would like you to be aware of, when we say	
14	4:30 p.m., that's my time. If you need to know	
15	what time 4:30 is, give me a call. My cards are	
16	up here. You can contact me. I will be happy to	
17	tell you what time it is. If you are having them	
18	sent in by an overnight delivery, I would suggest	
19	you get them in ahead of time. We are responsible	
20	for accepting them. We are not responsible for	
21	looking for them for you. So it's your	
22	responsibility to get them in here on time.	
23	There is a couple of people I would like	
24	to introduce from my staff. In the back are Scott	

		Page 4
1	Gottfried and Jim Hoagland, if you would please	ruge r
2	stand. Scott is my competitively bid contracts	
3	coordinator, and Jim is the consultant control	
4	coordinator. They will be handling some of the	
5	details of this for me for the next couple of	
6	weeks, so you may be If you send me e-mails,	
7	you may hear back from them. You may hear back	
8	from me, but probably not. But they will be as	
9	responsive to you as I have been with you up to	
10	this point.	
11	A couple of things: I like props. Here	
12	are copies of the CD's with the information on the	
13	projects. If your team does not have a copy of	
14	these CD's, we won't accept a proposal from you.	
15	We are registering them. They are numbered, and	
16	Annette is up front here. If anybody needs	
17	another copy, we can provide you with that. We	
18	are not charging for them, because we are very	
19	magnanimous here at DelDOT.	
20	So anything else I need to cover here?	
21	Well, the sign-in sheets. I presume everyone has	
22	signed in. If not, I will load up the clipboard	
23	with a couple of blank sign-in sheets and we will	
24	pass it around. So I will turn this over to	

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1	Darren for the discussion of what we are trying to	Page 5
2	accomplish here.	
3	One of the things I wanted to remind you	
4	of before he starts speaking is that when we go to	
5	phase two of this selection process, your firm has	
6	to be certified, have a certificate of	
7	authorization to do work in Delaware for design.	
8	Any engineering, architectural firms have to have	
9	a CA. If you contact Jim in the back after this,	
10	if you don't have a CA for Delaware, he can give	
11	you the contact information, or send me an e-mail	
12	and we will send you that information. This is	
13	very important, because there is two things that	
14	go on with that particular law. One, we can't	
15	legally employ you and, two, you can't legally do	
16	the work. So make sure that if you do not have a	
17	CA for Delaware that you get one before we get to	
18	phase two.	
19	I am going to go ahead and pass this	
20	around. If you signed in, that's fine. If not,	
21	please do so.	
22	DARREN O'NEILL: Can, since the lights	
23	are going to flicker, can we just turn them off?	
24	I know the ones in back, it might be easier to	

1	goo That I g good	Page 6
	see. That's good.	
2	JOHN EUSTIS: Is that better?	
3	DARREN O'NEILL: I think they can see	
4	the screen better. Okay, welcome everyone. My	
5	name is Darren O'Neill. I am the project manager	
6	for the Turnpike Improvement Program.	
7	I am not going to stand over by the	
8	podium because I like to go to the left. If	
9	everybody remembers that Seinfeld episode where	
10	Jerry went to the right or left, I don't like	
11	standing over here and turning this way, so I will	
12	be standing over here and going to the left.	
13	I am glad we are all here today. We are	
14	here in regards to the phase one for our P3	
15	public/private partnership for the I-95 Turnpike	
16	Improvement Program.	
17	I am going to give you a little	
18	background of the history of I-95 and the problem	
19	areas that we are dealing with today, and then	
20	Karen is going to come up and talk a little bit	
21	about the actual RFP we have out there and answer	
22	any questions.	
23	As John mentioned, we are also	
24	scheduling one-on-one meetings with some of the	

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1	various teams that are available to get in touch
2	with us and ask more detailed questions with us
3	individually.
4	John went through many of the dates
5	here. I would like to go through them one more
6	time again. The pre-submission meeting is what we
7	are having today. What we are shooting for is by
8	the end of the month you have whatever questions
9	you have asked us answered, and in the month of
10	August you will be working together with your
11	teams to make a September 1 submission to DelDOT.
12	So what are we looking at here? I-95 is
13	the East Coast's main corridor. A lot of the
14	different groups that are here along the East
15	Coast know about I-95. For those outside of the
16	local East Coast area, this is basically the life
17	blood of the East Coast from Florida all the way
18	up to Maine. And our little section, while
19	Delaware being the smallest state but also the
20	First State, our little section is extremely
21	important, because anybody who is going from south
22	of Delaware to north of Delaware has got to come
23	through this section of I-95.
24	We don't really have a viable

		Dage 0
1	alternative. There is not a bypass to I-95	Page 8
2	through the marsh. When you get up in the	
3	Wilmington area here, we do have alternatives	
4	around Wilmington or even into New Jersey up to	
5	New York, but anybody who is coming from south	
6	Maryland all the way down to Florida that's going	
7	anywhere to New Jersey or north all the way up to	
8	Maine is going to come through this little section	
9	here, six or seven miles of our lovely I-95.	
10	Now, years back we were working with a	
11	lot of different groups and sponsoring agencies to	
12	kind of come up with a plan from the WILMAPCO,	
13	which is the Wilmington Metropolitan Area Planning	
14	Commission, DART First State, which is our transit	
15	organization, the TMA Delaware, which was a group	
16	that looked at alternatives to transportation and	
17	tried to find ways to get people to do other modes	
18	of transportation, car pooling, flex hours, those	
19	kind of things.	
20	We are also working with environmental	
21	agencies that are all part of this. A job of this	
22	size needs extreme coordination with the agencies.	
23	At the end I will talk a little bit about where we	
24	stand on that process with the agencies.	

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1	From 1992 to 1995 DelDOT was working	Page 9
2	with a group and trying to put together a plan for	
3	fixing this interstate. In 1995 the secretary of	
4	Transportation then put a stop on that program.	
5	And what she said was, at the time Anne Canby,	
6	said we need to look at other ways, we cannot	
7	build our way out of congestion.	
8	During those years we looked at four	
9	major areas to try to use alternative ideas,	
10	commuter rail service, enhancing transit	
11	facilities, ITS, or Innovative Technologies, which	
12	at the time was trying to utilize the	
13	infrastructure in a better way, and then promoting	
14	ride sharing and car pooling.	
15	Rail service, we actually did	
16	enhancements to existing rail service areas along	
17	the corridor as well as opening up a new rail	
18	station at about the mid point of the corridor in	
19	the Churchmans Crossing area.	
20	As far as the expanded bus service, what	
21	was really looked at was that people did not want	
22	to ride a bus that sits in the same congestion as	
23	the cars, and people did not want to get on a bus	
24	that stops every 100 feet to pick up other people,	

		Page 10
1	so we looked at express routes, trying to utilize	
2	ITS measures within those routes to find the	
3	optimum route for a bus to get into the City of	
4	Wilmington.	
5	We also expanded our ITS, which is now	
6	DelTrac, again using technologies, message boards,	
7	cameras, we bought a radio station, tried to	
8	utilize the existing infrastructure in a better	
9	way to optimize operations along the corridor.	
10	And we also expanded TDM measures, which	
11	during the late nineties leading into the 2000's	
12	is a big thing, getting people away from being an	
13	SOV, or a single occupant vehicle, and get them	
14	into HOV's, and that was in very many different	
15	measures, car pooling, van pooling, school	
16	pooling, mixing operation hours, just different	
17	ways to get people from being in the peak hour	
18	traffic by themselves in their own car.	
19	Many of these things were very	
20	successful, but traffic along the I-95 corridor	
21	continues to grow.	
22	During that study, our 2010 projection	
23	for I-95 was about 189,000, basically 195,000 cars	
24	in 2010. What we actually have is about the year	

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1	2000 we were at 220,000 cars. We are about	Page 11
2	240,000 now in the summer. Anybody who can draw a	
3	straight line where that red line is going can see	
4	that we are pretty much through the roof, and it's	
5	not stopping.	
6	The alternatives to transportation are	
7	continuing to grow, as well, but at the rate of	
8	and the volume that we have on I-95 today, we	
9	still have that problem. And it's not just along	
10	the interstates. Two percent of the growth is	
11	coming into Delaware. Eight percent of that	
12	growth each year is actually coming from local	
13	commuters. It's people that are going in the	
14	southern areas of Delaware, in the Middletown	
15	area, the Bear area, the Odessa area, the Smyrna	
16	area. Development, anybody who drove down Route 1	
17	can see there really isn't a farm field on either	
18	side that you don't see houses now going in, so	
19	developments in the south still going up to	
20	Wilmington is causing a problem.	
21	Two major areas that we are looking at	
22	as far as this turnpike improvement program, one	
23	area is the toll plaza study area at the Maryland	
24	line. The other area is through the Churchmans	

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1	marsh and the Route 1 interchange.	Page 12
2	The first area we will look at is the	
3	main line along I-95 between Route 1 and the 141	
4	interchange. As I mentioned a little bit earlier,	
5	you can look on this chart to your left here. The	
6	actual volume on I-95 south of 273 is about	
7	125,000 cars. We bring on about 45,000 cars a day	
8	at the 273 interchange. We bring on about 50,000	
9	cars at the Route 1 interchange, so those two	
10	interchanges about two miles apart are actually	
11	bringing on about 95 to 100,000 cars a day, almost	
12	just a little less than what we actually have on	
13	the main line of I-95. So the problem isn't just	
14	along the I-95 corridor. It's also the volume	
15	that's coming in from those interchange ramps.	
16	This is an aerial showing the project	
17	area of Route 1 to the bottom left, the 141	
18	interchange top right.	
19	We have a huge problem from an	
20	environmental agency side that we are dealing with	
21	as we speak. Anybody who deals with environmental	
22	would look at that picture and say, well, don't	
23	build a road to the right side, build a road to	
24	the left side. From a common sense construction	

age 13

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1	standpoint in operations of building it, it would	•
2	seem easier just to take the existing road, make	
3	the shoulders that are out there today the fifth	
4	lane.	
5	So we are in the process We have	
6	already submitted our environmental document to	
7	the agencies about widening this road from the	
8	center line and taking the existing shoulder and	
9	making it the fifth lane.	
10	This is an aerial just basically showing	
11	the rendering. This used to be the four lanes,	
12	our shoulder, grass area. It's now five lanes,	
13	the shoulder, what was once grass, and the area	
14	outside of that becomes your grass buffer. Part	
15	of doing this version, we had to also look at what	
16	are the wetland impacts and try to minimize that	
17	as much as possible.	
18	Originally we would try to just do a	
19	standard two-to-one slope, and you will have a	
20	certain level of impact. We also looked at ways	
21	to do a one-to-one reinforced slope and minimize	
22	the impacts, but the reality is to go with this	
23	sort of retaining wall we could reduce the impacts	
24	to the wetlands substantially, so the design and	

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1	the permitting process that's been put together	Page 14
2	from the environmental document has the retaining	
3	wall with a minimal impact to wetlands. Through	
4	the corridor along this section it's less than a	
5	quarter acre.	
6	This is an aerial again showing the	
7	existing conditions. In the area right here	
8	again, here is our shoulder, here is our grass	
9	strip, this is the wetland areas that we are	
10	dealing with. Most people riding along the	
11	highway would say it's a roadway ditch, it's a	
12	bunch of straggly grass, but in the environmental	
13	side of it, it is wetlands and it does have	
14	impacts, so we have to deal with them, minimize	
15	them as much as possible, and then also mitigate.	
16	This is the area just showing the	
17	approximate boundaries from the center line about	
18	100 feet to the outside of the wetlands, our area	
19	again minimizing into the impact of the wetlands	
20	by going with the retaining wall.	
21	In essence what we are looking to do is	
22	we will have a protected work zone where	
23	contractors will enter from the Route 1	
24	interchange, exit through the 141 interchange,	

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		Page
1	basically have a temporary barrier wall set along	rage
2	I-95, and give the contractor the area outside of	
3	that up to the wetland boundary where they can do	
4	their work.	
5	Coming back the other way through the	
6	141 interchange southbound and getting off at the	
7	Churchmans interchange, same idea, a contractor	
8	has a work area outside of the barrier and then	
9	inside the wetland boundary.	
10	We conceptually looked at how we would	
11	see about going about to build this, because we	
12	are dealing with the environmental process of the	
13	document as well as getting the permits, so we had	
14	to think our way through how could you build this	
15	and what would be the minimal impact to wetlands	
16	while still having the availability to build this	
17	project.	
18	In essence what we are going with is we	
19	have a reduction in the lanes along 95 to three	
20	11-foot lanes and a 12-foot lane next to the	
21	barrier. We have a temporary barrier area and	
22	then about 30 some feet that would be available to	
23	the contractor to work. The contractor would have	
24	the area to have two trucks go in and out along	

		Page 16
1	the terrain. You have a Gradall in there.	. ugc 10
2	Basically your first course of work is basically	
3	to build up this barrier wall, putting each layer	
4	on top. The Gradall would be able to rotate as	
5	the trucks go through. Eventually you would have	
6	some ground that you could actually work off of	
7	now, and then work your way back into the shoulder	
8	area, which would need to be rebuilt to become the	
9	actual fifth lane, itself.	
10	When that is completed, the barrier goes	
11	on top, and now your fifth lane is your existing	
12	shoulder and your grass area becomes your shoulder	
13	area, and then the barrier would be here and the	
14	retaining wall minimizing the wetland impacts.	
15	Option two is the option that we went	
16	forward with in the environmental document.	
17	Option three basically widens one side. We just	
18	saw a lot of negatives with that. We had to work	
19	with the environmental agencies to try to get	
20	their concurrence on that, and the document that	
21	was submitted in May has us widening on each side	
22	with holding the median barrier where it is today.	
23	Another part of the first project, the	
24	main line, is the Route SR1 I-95 interchange.	

		Page 17
1	That's the interchange up by the Christiana Mall,	rage 17
2	I-95 through here, Route 1 going through here,	
3	Route 1 now serving access down to the beach areas	
4	as well as access to all the development that's	
5	now happening south of the 95 corridor.	
6	The major issues in this interchange,	
7	levels of service of a lot of the ramps is F. A	
8	lot of the ramps also have various merging	
9	conditions where people are getting off 95 and	
10	people are trying to get on 95. The weaves	
11	between those ramps are difficult. Some of the	
12	area in here is extremely difficult because the	
13	Christiana Mall has three accesses out of their	
14	site onto the interchange ramps. That access will	
15	be maintained under this project. So one might	
16	look and say, "Well, let's eliminate the mall	
17	accesses onto the interstate ramps, that could	
18	help some of your operations." The mall accesses	
19	will remain on this project onto the ramps.	
20	This is the Christiana Mall. As I	
21	mentioned, they have an access here, they have an	
22	access down here, and they have an access much	
23	farther down.	
24	This access up here actually comes right	

		Page 18
1	out of one of the shopping stores, come out of the	
2	parking lot and straight onto the interstate on	
3	ramp.	
4	Two of the options that are out there	
5	that were submitted to the agencies during the	
6	project development phase was to look at having	
7	your standard outside fly of a ramp, as well as an	
8	option to bring it to the inside ramp, and we are	
9	really looking forward to your comments on the	
10	viability of either of those options in the RFP	
11	that was given out.	
12	This just goes through some of the	
13	advantages and disadvantages of either of those	
14	options. Some of them are easier to build. Some	
15	of them have less impacts as far as environmental	
16	versus another, design speeds. But we are really	
17	looking forward to your comments on looking at	
18	those options and the viabilities of either.	
19	The last major area is the I-95 toll	
20	plaza at the Maryland line. As I said at the	
21	beginning, people coming from the south going	
22	north and people from the north going south,	
23	there is only one way through, and it's really at	
24	the I-95 toll plaza. Anybody local to the area	

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1	knows you are not going to get off of I-95 and	Page 19
2	drive Route 40 or Kirkwood Highway for 12 miles	
3	and then get back on north of there. This is what	
4	you are going to go through.	
5	We have some operational problems here.	
6	This satellite plaza was built years back, but, as	
7	you can imagine, if the backup gets beyond this	
8	point, you can't get to the satellite plaza	
9	anyway. Anybody who has driven through here on a	
10	holiday weekend or, God forsake, Thanksgiving,	
11	knows what that's like, you can't even get to the	
12	area.	
13	What do we have at the plaza? Today we	
14	have about 60,000 to 70,000 cars are going through	
15	every day. Summer weekends are around 100,000,	
16	and then holidays are around 130,000. And anybody	
17	who travels knows that summer weekends are no	
18	longer in June, July, August. You know, people	
19	start going to the beach in April to October, so	
20	it's building weekend after weekend of problems	
21	that we have at that plaza area.	
22	Part of the push of this plaza	
23	improvement is also tied to the E-Z Pass	
24	utilization. Everybody who came down here along	

		Daga 20
1	Route 1, we have had Biddle's Plaza and the	Page 20
2	highway speed E-Z Pass lanes. We just opened up	
3	Dover Toll Plaza to high speed E-Z Pass lanes	
4	about a month or two ago. And one might say,	
5	"Well, what do you gain for that, it's, you know,	
6	high speed movement?" It is substantial when you	
7	look at a cash booth that can carry about 350 cars	
8	a day. That's somebody handing you the dollar or	
9	the five dollars, you got to make change, they ask	
10	a question.	
11	A dedicated E-Z Pass lane is where you	
12	drive through it about ten miles an hour but you	
13	don't have to stop, it reads your transponder.	
14	A highway-speed E-Z Pass lane basically	
15	has the capacity of a regular lane, so we can pull	
16	2,000 cars an hour through there.	
17	So one might say, "Okay, well, do you	
18	have the utilization of E-Z Pass users to put	
19	something like this into play?" Our growth of E-Z	
20	Pass over the years, the last four or five years	
21	is pretty substantial. In '01 we were around	
22	23 percent. Right now in some of the areas we are	
23	close to 50 percent. Especially on workdays where	
24	you have your commuters that are using the road	

		Page 21
1	day after day, they are all using E-Z	
2	Pass today.	
3	Our DelDOT goal is to be at 75 percent,	
4	so when you go back to that 100,000 on a summer	
5	weekend and 75,000 of them, our goal would be to	
6	take them through the highway speed lanes and not	
7	even go through the plaza.	
8	This is just an area that kind of shows	
9	cars coming into the plaza. We have a video. All	
10	right, we had a video showing the difference	
11	between a truck that has to stop at an E-Z Pass	
12	plaza versus a truck that just goes straight	
13	through the lane. Obviously, E-Z Pass has some	
14	benefits.	
15	This is an area on the Biddle's Plaza.	
16	Existing lanes through here. The highway speed	
17	lanes go through the gantry system in the middle.	
18	For those with E-Z Pass, it's a huge benefit.	
19	They never have to slow down. Anytime you are	
20	going on a beach or a major congested route area,	
21	you will find the people in this lane, and you	
22	just got to wonder why they don't have it.	
23	But the consortium that was putting	
24	together the E-Z Pass plan years back is pushing	

		Page 22
1	and pushing for more and more states, and I think	. 490 ==
2	for now Virginia all the way up to Maine has E-Z	
3	Pass utilization.	
4	These are just some aerials again	
5	showing the congestion. A lot of trucks, a lot of	
6	cars get caught back up. We have air quality. We	
7	have stopping, grinding gears. Residents live	
8	nearby. They don't like all the congestion, the	
9	smell that's out there.	
10	We also have problems at the plaza,	
11	itself. The plaza was probably a wonderful plaza	
12	when it was opened in the early sixties, but the	
13	plaza now is 40 years old. The 88 compatibility	
14	is not there. What we try to show here is that if	
15	you actually work in a booth, you have to walk up	
16	the stairs and step in a lane where a car is	
17	driving to get into the booth, probably not the	
18	safest condition in the world. The width of the	
19	stairways doesn't meet any of the requirements of	
20	today, so the whole plaza area needs to be	
21	upgraded to 2000 plus standards, as well as	
22	incorporate the E-Z Pass system.	
23	Again, just an aerial showing some of	
24	the backups that we have in the area.	

		Dago 22
1	And what we are looking to do is reduce	Page 23
2	the number of lanes that are out there today while	
3	holding the footprint as best possible. So in our	
4	environmental document that we sent to the	
5	agencies, the impact of this is going to have	
6	almost zero impact. I think we are looking at a	
7	.02 acres of impact as far as wetlands here.	
8	Okay, these are just some of the toll	
9	plaza design assumptions that were put together in	
10	your packets.	
11	The option that we looked at and chose	
12	is option two, which is to put the plaza where it	
13	is today. From a constructibility standpoint,	
14	building it anywhere but where it is today would	
15	have been easier, but it would have had	
16	environmental impacts, community impacts, and also	
17	some operational impacts in that any work we did	
18	in another area would have a problem as well as	
19	work up on the same section while we took the	
20	existing plaza down. So the option that's in the	
21	environmental document, and that document is	
22	actually a categorical exclusion, we didn't even	
23	have to go with an environmental assessment	
24	because the impact was almost nothing, was to	

Page 24

- 1 build a plaza where it is today.
- 2 On the project schedule for the toll
- 3 plaza, the environmental document was submitted in
- May. We just went into the environmental agency
- 5 meeting in July and got some comments back. We
- 6 are optimistic that we will have the environmental
- 7 documents approved this fall and move forward with
- 8 the permitting process by later next spring.
- 9 For the turnpike and the fifth lane,
- 10 there were some more comments. It's a little bit
- 11 bigger project. You also have some of the high
- 12 speed ramps from the mall interchange as part of
- that project, but again the idea is that by March
- or early spring next year, we would have the
- permits in hand on that project, as well.
- Let me just, before we go to that one,
- just give you an update on the environmental
- 18 process, itself. As I say, we had the meeting in
- July and the agencies, in essence, are looking at
- about a 200 million-dollar job with about an acre
- 21 and a quarter of wetlands impact total. So, while
- the environmental agencies are making sure that we
- 23 minimize, I think that when you are looking at
- \$200 million worth of work and about an acre and a

		Page 25
1	half of wetlands, at most, we are in pretty good	J
2	shape as far as what we have done to minimize as	
3	much as possible.	
4	We are building existing improvements on	
5	top of themselves where they are today, which we	
6	are not picking a new corridor, we are not picking	
7	a new alignment or going into a virgin area that	
8	hasn't been hit. We are putting the 95	
9	improvements along the corridor where it is today,	
10	so from an environmental standpoint that has huge	
11	benefits. From a constructibility standpoint and	
12	putting this plan together and how do we build it,	
13	that's where the focus is really going to go on	
14	you, as well, is to come up with a way to put this	
15	plan together, to put it on the ground while	
16	maintaining the corridor, the operations, the toll	
17	facilities, the interchanges, while we are getting	
18	this work done efficiently and effectively.	
19	Okay, Karen is going to come up and talk	
20	a little bit about submissions.	
21	KAREN HEDLUND: I can't talk from the	
22	right. I am Karen Hedlund from the Knox and	
23	Guthner firm, and we are serving as special	
24	counsel to the Delaware Department of	

P3 Initiative, I-95 Improvement Projects, P3 - Phase I RFP Meeting Page 26 Transportation together with the Wilmington firm 1 of Connolly Bove. 2 3 And let me just take a few minutes to talk about the RFP, itself. This is a project 5 that can be procured conventionally. We have a stream of revenues. We have a toll road. 7 tolls on both the turnpike and Route 1. However, 8 this is a project that the secretary of Transportation of the State of Delaware thought 10 might be a good candidate for utilizing the new tools that are available to Delaware under its 11 12 Public/Private Initiatives Act, and so they are 13 going to you, the industry, for new ideas on how 14 to procure this project. 15 The elements of the RFP that you will be 16 responding to are things that I think you have 17 seen before. There is nothing here that is in general particularly different. I will talk about 18 the evaluation process and then the whole 19 20 procurement process at the end, which is a little 21 bit different from what you have seen before and 22 why we are doing that. 23 The RFP calls for the usual proposal 24 letter, executive summary and forms important for

		Dago 27
1	you to designate which portions of the RFP, of	Page 27
2	course, are going to be confidential, but the	
3	executive summary should be something that does	
4	not contain confidential information and can be	
5	made public.	
6	In terms of the qualifications and	
7	experience, we are asking for information with	
8	respect to the submitter, any equity members of	
9	the submitter, as well as the lead designer and	
10	the lead construction contractor and anyone else	
11	that you would choose to identify.	
12	In terms of personnel qualifications,	
13	there are a limited number of identified positions	
14	that we want resumes for, and again you can	
15	supplement that with any other members of the team	
16	that you would like to propose. These are people	
17	who should be available, and you will make	
18	statements that they will be available to work on	
19	this project.	
20	The information for the financial and	
21	legal qualifications again needs to be submitted	
22	for the submitter and the equity members, and	
23	again particularly with respect to the financial	
24	information make sure that you specify on each	

		Page 28
1	page the information that should be held	. age Lo
2	confidential.	
3	In terms of the financial submissions,	
4	in addition to financial information, you are	
5	being asked to provide a letter from a surety	
6	indicating that they can provide \$100 million	
7	surety bond for this project. That letter is	
8	really very, very important.	
9	The phase one RFP then goes on to ask	
10	for both a conceptual project development plan and	
11	a conceptual project financing plan. The	
12	conceptual project development plan asks for your	
13	general approach, wants you to identify the	
14	particular risks that you see in the project, what	
15	your approach is to the environmental issues, to	
16	ITS, and very importantly on this project for	
17	traffic mitigation.	
18	And then you will see there is a	
19	question there for what are the benefits here of	
20	the public/private partnership. We are looking	
21	for new ideas here, new ways of procuring those	
22	projects, so this is a very important question to	
23	be addressed.	
24	There are also quite a number of	

		Page 29
1	technical questions that need to be answered with	J
2	respect to this project. I don't know if Bill	
3	Hellman from RKK, if you want to say anything more	
4	about those questions that have to be covered. If	
5	you have questions about the questions, please ask	
6	them. Bill can answer them later.	
7	In terms of the conceptual project	
8	financing plan, the thing to understand is that,	
9	and this is a quote from the RFP, "The Department	
10	is interested in receiving only financing	
11	proposals that are supplemental to, or in lieu of,	
12	the issuance of additional senior lien and junior	
13	lien bonds by the Authority."	
14	The most recent official statement of	
15	the prospectus for the most recent bond issuance	
16	by Delaware is on the CD, so your financial people	
17	can look at that and get some sense of what is	
18	capable of being financed on a senior lien basis	
19	from those revenues.	
20	The tolls from 95 are pledged. The	
21	tolls from Route 1 are not pledged. There are	
22	opportunities there to do something with those	
23	revenues other than senior lien bonds. Those are	
24	things that the Department can do, itself. You	

		D=== 20
1	may see some opportunities for doing something	Page 30
2	else with those revenues. You may see	
3	opportunities for finding revenues elsewhere in	
4	the project. We really would like you to use your	
5	imagination. Notwithstanding that, we are not	
6	requiring that for phase one that you indicate or	
7	show on your team. An investment banking or	
8	financial advisory firm is certainly free to do	
9	that, but it's not required. You wouldn't be held	
10	nonresponsive if you don't show a banker at this	
11	stage in the process.	
12	Let me talk a little bit now about the	
13	evaluation process and why the RFP is structured	
14	the way it is. It's in two phases. Phase one is	
15	to get your qualifications and experience and to	
16	get your ideas for development and financing. At	
17	the end of phase one, all of the proposals will be	
18	reviewed, and at that point the Department and the	
19	Secretary will take a look at the quality of those	
20	proposals and make a decision whether or not to go	
21	forward to phase two and do this on a	
22	<pre>public/private basis.</pre>	
23	We are certainly hoping that the quality	
24	of those proposals is going to be very high and	

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		Daga
1	that you all are going to show the Department that	Page 3
2	we can do something using the new PPP process that	
3	we couldn't do procuring this project on a	
4	conventional basis.	
5	Because of some limitations in the	
6	statute, it does not explicitly provide for short	
7	listing, and Delaware counsel is concerned about	
8	that, so that in the first phase, although we will	
9	be evaluating the proposals and evaluating for the	
10	very important purpose of seeing whether there is	
11	something out there we should go forward with,	
12	there will not be any short listing at the end of	
13	phase one. Notwithstanding that, all of the	
14	information that you are going to be submitting	
15	with respect to your qualifications is going to be	
16	evaluated and will be an important part of the	
17	ranking in phase two, so do not hold back on any	
18	part of this.	
19	The pricing will, of course, be in phase	
20	two. We are not asking for pricing here on phase	
21	one.	
22	In terms of weighting, I think what	
23	we can tell you is that the qualifications, the	
24	financial proposal, the development proposal, will	

		Daga 22
1	be weighted equally. There will be probably more	Page 32
2	specific criteria that are identified supplemental	
3	to what we have in phase one in phase two, and in	
4	phase two you will be permitted to enhance your	
5	proposals with respect to both development and	
6	financing. We don't expect to see something	
7	entirely different, but we do anticipate that the	
8	proposals will be enhanced.	
9	This will be an interim process. Your	
10	proposals will remain completely confidential. We	
11	don't want to do any technical leveling by taking	
12	ideas from one team and making them, incorporating	
13	them in what we are asking for in phase two. We	
14	are going to do our level best to keep everything	
15	confidential and to maintain for each of the	
16	proposal teams the benefit of their own	
17	intellectual property.	
18	If you have any questions on the	
19	proposal process, I am happy to answer them today,	
20	and certainly you can put them in writing and we	
21	will respond to them by the 22nd or 30th, whatever	
22	that date is. Thank you.	
23	JOHN EUSTIS: This is your opportunity	
24	to ask questions, if you have them now. Before we	

		Page 33
1	get to that, I want to make sure that the sign-in	
2	sheet is making its way back forward.	
3	So, since we have a stenographer here	
4	that is transcripting this meeting, I would ask	
5	that if you desire to ask a question that you	
6	state your name and the firm that you represent.	
7	The other thing about the transcript is when I get	
8	the transcript back, we will post it on the	
9	Internet on the same site where the proposal is.	
10	So, with that, yes, sir?	
11	RICK VOLK: Rick Volk with KPRI. Karen,	
12	you said the phase one proposal will be kept	
13	confidential?	
14	KAREN HEDLUND: Yes.	
15	RICK VOLK: Will any part of them be	
16	fordable?	
17	KAREN HEDLUND: There is a provision for	
18	confidentiality in the statute that we think is	
19	pretty good coverage for maintaining the	
20	confidentiality of those provisions. You and your	
21	counsel should take a look at them and make sure	
22	that you feel comfortable with them, but we will	
23	do, you know, we will do our best to keep it	
24	confidential. The executive summaries, I think	

		Page 34
1	are intended to be, will be intended to be public.	
2	RICK VOLK: The executive summaries,	
3	okay.	
4	JOHN EUSTIS: Anyone else? Yes, sir?	
5	GEOFF SEARLE: Geoff Searle with Granite	
6	Construction. The questions and answers, are they	
7	to be kept confidential, or are they to be shared	
8	with everybody?	
9	KAREN HEDLUND: No, they will be	
10	confidential, yes.	
11	GEOFF SEARLE: Are the one-on-one	
12	meetings going to be?	
13	KAREN HEDLUND: That's right, yes.	
14	KENT MARSHALL: Kent Marshall, Granite	
15	Construction. I didn't quite understand how the	
16	phase one ranking carries into phase two.	
17	KAREN HEDLUND: It's not a ranking in	
18	phase one. We will be doing an evaluation. The	
19	information in phase one will be included in the	
20	ranking that will be done in phase two. So the	
21	only At the end of phase one, the only	
22	determination that we will be making is to whether	
23	a proposal is responsive.	
24	And we will let you know at the end, if	

1		Page 35
1	we decide to go ahead with phase two, if anyone	
2	submits a proposal, a phase one proposal that we	
3	think is essentially nonresponsive to the RFP, we	
4	will let you know that and give you an opportunity	
5	to fix it, but that's the only essentially	
6	determination I guess made at the end of phase	
7	one.	
8	KENT MARSHALL: Kent Marshall again.	
9	When you start with phase two, is everyone	
10	starting with a clean sheet?	
11	KAREN HEDLUND: With respect to the	
12	qualifications and experience section, no. That	
13	information completely carries over. With respect	
14	to the conceptual development and financial plans,	
15	you will have the opportunity, obviously, to	
16	amplify those in phase two.	
17	LOU ROBBINS: Lou Robbins, Dewberry.	
18	You indicated a few minutes ago that you had an	
19	opportunity to change the short list being	
20	submitted. Is that what you said?	
21	KAREN HEDLUND: There will be an	
22	opportunity for you to submit additional	
23	information. If we find something that	
24	disqualifies you, we are going to give you an	

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		Page 36
1	opportunity to fix that. And, by disqualify, I	
2	mean that your proposal is nonresponsive.	
3	JOHN EUSTIS: Essentially we are going	
4	to do the best we can to make sure that as many	
5	people as possible are responsive.	
6	KAREN HEDLUND: Right, we want as much	
7	competition as possible.	
8	JOHN EUSTIS: Yes, sir?	
9	CLARK BOTTNER: Clark Bottner, Shirley	
10	Contracting. Do you know what the legislation is	
11	with one team in phase two? What is your	
12	interpretation if you only have one team?	
13	KAREN HEDLUND: We can go with one team	
14	and negotiate.	
15	CLARK BOTTNER: And negotiate?	
16	KAREN HEDLUND: Yes.	
17	JOHN EUSTIS: Okay, there has got to be	
18	more out there.	
19	KAREN HEDLUND: There was one question	
20	that was asked of me before we started that I	
21	maybe want to clarify. With respect to the	
22	financial conceptual proposals, it says you can	
23	give us ideas for the entire project, itself,	
24	which has three components, or you may have ideas	

		Page 37
1	that provide some financial benefit only for one	
2	part of this, so you can do one part or all.	
3	Again, keeping in mind that we have the	
4	ability to do a certain amount of financing, so we	
5	are looking for supplemental financial proposals.	
6	JOHN EUSTIS: Anything else? Is there	
7	anyone here that needs copies of the CD's?	
8	(Hands raising)	
9	JOHN EUSTIS: Good, more people than I	
10	have copies. The other thing, is anyone here that	
11	wants to schedule a one-on-one? I have some open	
12	slots. They are going cheap.	
13	Okay, those of you that need CD's, if	
14	you would see Annette. If there are no other	
15	questions yes, sir.	
16	VOICE: How long are the slotted	
17	sections?	
18	JOHN EUSTIS: Two hours.	
19	MICHAEL SCHNEIDER: I do have one	
20	question. Mike Schneider with PB. Obviously	
21	there will be a lot of project information of a	
22	typical nature on the CD's. What about the	
23	financing information, what monies the State has	
24	available and how much they are willing to be	

		Page 38
1	committed, what the funds flow might be and so	
2	forth, in order to look at the conceptual	
3	financial proposal?	
4	KAREN HEDLUND: The financial	
5	information on the CD includes the most recent	
6	official statement which has what the current	
7	revenues and projected revenues are for the toll	
8	road, and there is some supplemental information	
9	on projected total revenues in another file on	
10	that CD, as well.	
11	If there is additional financial	
12	information you think would be useful and is	
13	available, you should let us know and we will make	
14	it available to everyone.	
15	JOHN EUSTIS: Okay?	
16	JERY JANNETTI: Jery Jannetti, PB. Will	
17	the sign-in sheet be made available?	
18	JOHN EUSTIS: Yes. What I will do, what	
19	I intend to do is have that typed up and posted on	
20	the Internet also. That's probably going to take	
21	a couple of days, because I notice not everyone	
22	has perfect handwriting.	
23	Anything else? Very good. I appreciate	
24	your coming, and we look forward to getting your	

		Page 39
1	proposals in on September 1. I look forward to	
2	hearing some of your questions. Thank you very	
3	much for coming.	
4	(Concluded at 10:47 a.m.)	
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## CERTIFICATE

I, Lorena J. Hartnett, a Notary Public and Registered Professional Reporter, do hereby certify that the foregoing is an accurate and complete transcription of the proceeding held at the time and place stated herein, and that the said proceeding was recorded by me and then reduced to typewriting under my direction, and constitutes a true record of the testimony given by said witnesses.

I further certify that I am not a relative, employee, or attorney of any of the parties or a relative or employee of either counsel, and that I am in no way interested directly or indirectly in this action.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal of office on this 14th day of July 2004.

Lorena J. Hartnett, R.P.R.

Reporter Certificate #134-RPR, Exp. 01-31-2005